

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00
CIAE-00 PM-05 INR-10 L-03 ACDA-12 NSAE-00 PA-01
SS-15 SP-02 TRSE-00 CU-04 BIB-01 HA-05 COME-00
EB-08 IO-13 /092 W
-----093821 181305Z /43

O R 181145Z FEB 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC NIACT IMMEDIATE 5277
INFO USMISSION USNATO
USDEL MBFR VIENNA
USCINCEUR
SEC DEF WASHDC

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 1366

DEPT OF STATE FOR EUR/RPM, EUR/SOV AND ACDA FROM USDEL CSCE

E.O. 11652: GDS
TAGS: CSCE
SUBJECT: BELGRADE CSCE: NNA PAPER

SUMMARY : TEXT OF NEW NNA (NEUTRAL/NON-ALIGNED) PACKAGE
PROPOSED ON CBMS SENT SEPTEL. THIS MESSAGE ANALYZES PROPOSAL
AND REQUESTS GUIDANCE. END SUMMARY.

1. AT MINI-CONTACT GROUP MEETING FEBRUARY 17, YUGOSLAV
COORDINATOR (ACIMOVIC) INTRODUCED NEW INFORMAL DRAFT NNA
TEXT FOR MILITARY SECTION OF CONCLUDING DOCUMENT. TEXT SEPTEL.
DESCRIBING TEXT AS LESS AMBITIOUS THAN PREVIOUS NNA DRAFT, AND
DESIGNED TO SHOW SOME FLEXIBILITY TOWARD THOSE WHO WANT
NOTHING AT ALL ON CBMS IN CONCLUDING DOCUMENT, ACIMOVIC SAID HE
HOPED IT WOULD SERVE AS LEVER TO BREAK NEGOTIATING LOGJAM.
NORWEGIAN AMBASSADOR SAID ALLIES WOULD GIVE NEW TEXT CAREFUL
CONSIDERATION AND WERE PREPARED TO CONTINUE NEGOTIATIONS IN
CBMS AREA, WITH UNDERSTANDING OF COURSE THAT NEW TEXT WOULD
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NOT BE EXCLUSIVE BASIS. WARSAW PACT REPS TOOK SIMILAR LINE.
IT WAS AGREED THAT THERE WOULD BE ANOTHER CONTACT GROUP MONDAY
MORNING IF, AFTER EXAMINATION OF NEW NNA TEXT, RESPECTIVE SIDES
FELT THERE EXISTED SUBSTANTIVE BASIS FOR AGREEMENT.

2. NEW NNA TEXT IS PRODUCT OF WEEK-LONG DRAFTING EFFORT
BY NNA GROUP TO PRODUCE PAPER COMBINING SOME CBM OBLIGATIONS TO

BE UNDERTAKEN IN BELGRADE WITH REMISSION OF
DETAILED FORMULATIONS AND OTHER SUBJECTS TO A POST-BELGRADE
WORKING GROUP. IT REFLECTS "CENTRIST" AUSTRIAN VIEW, STATED
IN EARLIER CONTACT GROUP MEETING, THAT EXPERTS GROUP
COULD BE CONTEMPLATED ONLY IF NARROWLY MANDATED AND IN
CONJUNCTION WITH ACCEPTANCE OF NEW SUBSTANTIVE OBLIGATIONS HERE.
SWEDES AND YUGOSLAVS WOULD PROBABLY HAVE PREFERRED A MORE
AMBITIOUS FORMULATION; SWISS, WHILE GOING ALONG WITH NEW
PAPER, ARE NOT ENTHUSIASTIC ABOUT EXPERTS GROUP IDEA,
AND SWISS CBMS EXPERT HAS TOLD US MILREP PRIVATELY THAT THEY
HOPE IT WILL BE KILLED.

3. PARAS ONE AND TWO OF TEXT CONSTITUTE GENERAL STATEMENT
ABOUT IMPLEMENTATION AND VALUE OF CBMS. THE FIRST IS SOVIET
REDRAFT OF ORIGINAL NNA IMPLEMENTATION LANGUAGE INTRODUCED
IN CONTACT GROUP FEBRUARY 14; IT DROPS EARLIER NNA REFERENCE TO
DIFFERENCES IN IMPLEMENTATION.

SECOND PARAGRAPH IS REVISION OF SOVIET LANGUAGE ON VALUE OF
CONSISTENT IMPLEMENTATION, INCORPORATING CONCEPT OF "FULL"
IMPLEMENTATION PROPOSED BY US REP IN FEBRUARY 14
MEETING AS WELL AS RECOGNITION OF VALUE OF "DEVELOPING AND
ENLARGING" CBMS, STRESSED IN DEBATE BY BOTH NNAS AND ALLIES.
PARAS FIVE AND SIX ON DISARMAMENT ARE MODIFIED VERSION OF EARLIER
NNA LANGUAGE, TAKING INTO ACCOUNT VARIOUS SUGGESTIONS MADE BY
EASTERN AND WESTERN REPS IN CONTACT GROUP DISCUSSION. ALLIED
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AND NNA REPS BOTH REITERATED IN CONTACT GROUP MEETING AT WHICH
NEW PAPER WAS PRESENTED THAT, WHILE AGREEMENT COULD PROBABLY
BE REACHED QUICKLY ON DISARMAMENT LANGUAGE, THERE WOULD BE NO
POINT IN DOING THIS UNTIL IT BECAME CLEAR THAT SOME
AGREEMENT COULD ALSO BE REACHED IN CBMS.

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 1366

DEPT OF STATE FOR EUR/RPM, EUR/SOV AND ACDA FROM USDEL CSCE

4. HEART OF PAPER LIES IN PARAS THREE AND FOUR. PARA THREE INCLUDES THE NEW SUBSTANTIVE COMMITMENTS. IT EXPRESSES "READINESS" OF STATES TO NOTIFY THEIR MAJOR MILITARY MOVEMENTS, SAYS THEY "WILL MORE FREQUENTLY" NOTIFY THEIR SMALLER-SCALE MANOEUVRES AND COMMITS THEM TO "GIVE ATTENTION" TO INCLUDING MORE DETAILED INFORMATION IN NOTIFICATIONS AND "OFFER THE BEST OPPORTUNITY" TO OBSERVERS TO ACQUIRE A "GOOD OVERALL PICTURE" OF MANEUVERS. PARA FOUR PROVIDES FOR AN EXPERTS GROUP MANDATED TO ELABORATE CERTAIN SPECIFIC PROVISIONS FOR NOTIFICATION OF MAJOR NOTIFICATION NEAR TERRITORIAL WATERS; A 50-60,000 MANEUVER CEILING; AND INCREASED OPENNESS IN THE MILITARY FIELD. CONCLUSIONS AND RECOMMENDATIONS ARE TO BE PRESENTED TO GOVERNMENTS. ACCORDING TO SWEDISH CBMS EXPERT, WHO SHARED PRINCIPAL DRAFTING JOB WITH AUSTRIAN, NNAS KNOW WEST (AND FOR THAT MATTER THE SOVIETS) CANNOT ACCEPT STUDY OF NAVAL NOTIFICATIONS AND BELIEVE SOVIETS WILL REJECT STUDY OF OPENNESS QUESTION. NNAS INCLUDED THESE
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ELEMENTS BECAUSE THEY REPRESENT NNA DESIDERATA (NAVAL NOTIFICATIONS FOR YUGOSLAVIA AND OPENNESS FOR THE REST) BUT ARE PREPARED TO DROP BOTH. THUS, THE REALISTIC MANDATE ENVISAGED FOR THE GROUP, ACCORDING TO SWEDISH REP, IS ELABORATION OF MOVEMENTS REQUIREMENT AND STUDY OF MANEUVER CEILING QUESTION.

5. NATO/CBMS CAUCUS MET BRIEFLY TO DISCUSS PAPER. IT WAS AGREED THAT CENTRAL QUESTION TO BE PUT TO CAPITALS WOULD BE WHETHER PAPER AS A WHOLE, AND MORE PARTICULARLY ITS CENTRAL PACKAGE OF CBM COMMITMENTS AND EXPERTS GROUP MANDATE, COULD BE ACCEPTED AS A BASIS FOR NEGOTIATION. SECONDARY QUESTION, WHICH WOULD BECOME RELEVANT ONLY IF ANSWER TO FIRST QUESTION WERE YES, IS WHAT CHANGES ALLIES WOULD WANT TO SEEK IN SPECIFIC FORMULATION OF EACH OF THESE PARAGRAPHS. REQUEST DEPARTMENT GUIDANCE ON THESE

QUESTIONS, AND BROADER ISSUES RAISED IN SEPTTEL,
ASAP. WE WOULD LIKE TO HAVE AT LEAST PRELIMINARY REACTION IN TIME
FOR ALLIED CBMS CAUCUS 10:00 A.M. FEBRUARY 20.
GOLDBERG

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 18 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BELGRA01366
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780075-1103
Format: TEL
From: BELGRADE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780238/aaaabftq.tel
Line Count: 174
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Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 60f007d4-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
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Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 09 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3550215
Secure: OPEN
Status: NATIVE
Subject: BELGRADE CSCE: NNA PAPER SUMMARY : TEXT OF NEW NNA (NEUTRAL/NON-ALIGNED) PACKAGE PROPOSED ON CBMS SENT SEPTEL. THIS MESSAGE ANALYZE
TAGS: OCON, YO, CSCE
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/60f007d4-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
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20 Mar 2014
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